

# State University System 2009-2010 Legislative Budget Request Development Board of Governors' Policy Guidelines

Pursuant to Section 7, Article 9 of the Florida Constitution the Board "...shall operate, regulate, control, and be fully responsible for the management of the whole university system." Included within this responsibility is the development of a Legislative Budget Request (LBR). In addition, Section 216.023(1), Florida Statutes, requires the submission of a legislative budget request to the legislature and governor based on an independent judgment of needs.

The 2009-2010 LBR shall be need-based and will provide flexibility for the Board of Governors (BOG) and universities' Boards of Trustees to jointly manage the System to meet the critical needs of the state, achieve the statewide goals and objectives of the State University System (SUS) Strategic Plan, address specific institutional issues as outlined in University Compacts with the BOG, and demonstrate accountability/justification. The following goals and objectives of the SUS Strategic Plan will be addressed in the request:

1. Access to and production of degrees
2. Meeting statewide professional and workforce needs
3. Building world-class academic programs and research capacity
4. Meeting community needs and fulfilling unique institutional missions

These system goals and objectives, as well as institutional influences goals and initiatives outlined in University Compacts, should be incorporated into the following priorities, which will be reflected in the LBR:

## **Operating and Specialized Program Funds:**

1. Continuing costs associated with existing programs – This policy addresses the funds needed to continue existing programs.
  - a. ~~Annualization of~~ Administered Funds – Funds will be requested for the annualization associated with the 2008-2009 change in employee salary and benefits, if appropriated by the 2008 Legislature.
  - b. Major Gift Program – Funds will be requested to continue support at 100% for the Major Gift matching program.

space -

- c. Plant operations and maintenance for ~~continued and~~ new buildings
  - i. Funds will be requested for the annualized operations and maintenance costs for buildings completed and phased-in during 2008-2009;
  - ii. Funds will be requested for the operating costs for new buildings to be completed and occupied in 2009-2010.

- d. Salary and Benefits - Keeping qualified faculty and staff is paramount to student success. Funds will be requested for salary and benefit increases for faculty and staff, and administered funds shall be monitored to ensure that universities continue to be included. A recommendation will be made that universities continue to be included in administered funds and that additional salary compensation will be requested for faculty and staff.

- 2. Access to and Production of Degrees - In order to preserve and increase access to the SUS and the production of degrees, funding for the following will be requested:

- a. Access to Higher Education - The five-year enrollment plan will be updated in 2008~~7~~. Funds will be requested ~~The new funding model adopted by the Board at the May 2004 meeting will be used to request incremental funds~~ to support ~~increased~~ access to higher education which reflects the goals and objectives of the SUS Strategic Plan.

- i. Taking its freeze on freshman enrollment growth into consideration, as well as its policy of better aligning its funded enrollment plan with actual funding, the Board, working with the universities, will place priority for growth funding on currently enrolled students who continue in the system, and on base undergraduate growth upon such considerations as high school graduates, community college students transferring with an Associate in Arts degree. -and enrollment patterns; lower level flow through; demographic trends; applications, admissions, and enrollment trends; and actual enrollment performance.

- ii. The Board will request growth funding for increased enrollment for universities which the Board concludes, on the basis of all available data, will be necessary to achieve

~~targeted meet planned degree award targets (production goals).~~

~~iii. Increased growth will be consistent with the Board's approved long-range enrollment and degree award plans.~~

~~b. FAU Medical Partnership with UM – Funding of \$3.3 million will be requested for the final phase in of this program.~~

e. b. Critical Workforce Shortages – Programs and funding requests will continue to be developed to address shortages in critical state workforce areas.

~~d. c.~~ Medical Education – Funding will be requested for opening ~~continued planning of the~~ FIU's and UCF's medical schools and for BOG ~~considered and~~ approved issues at existing medical schools.

3. Global Competitiveness – Funding will be requested to continue the successful development and maintenance of nationally and internationally preeminent academic programs and model research centers.

~~4. NCF Academic and Administrative Start-up Support – Funding of \$1.8 million will be requested for the final year of this three-year request.~~

~~5.4.~~ Task Force Reports and/or Studies – Consideration will be given to initiatives recommended in any task force reports or studies and endorsed by ~~presented to~~ the BOG.

~~5. To assure an equitable LBR, each university will receive a sum to distribute among the specific issues that each UBOT wants to include in the LBR for community needs, institutional mission or other Strategic Plan goals and objectives. This sum will be based on 8% percent of the 2007–2008 recurring general revenue and lottery appropriation provided by the 2007 Legislature. Each university will develop issues that support the SUS Strategic Plan. If a UBOT has identified issues that total more than its 8% distribution, those issues may be submitted to the BOG for consideration pursuant to Section 216.023(1) Florida Statutes.~~

a. 5. If a university received non-recurring funds for an initiative and that initiative is a priority for continued funding, then the university should submit that issue for consideration by the Board ~~consider this issue within its 8% allocation.~~

The following represents the timeline for submission of the SUS 2009-2010 LBR for operations:

- March: The Board of Governors approves the operating LBR Policy Guidelines
- April: Chancellor provides technical instructions and requests Boards of Trustees/Universities to submit their operating LBR issues
- June: Boards of Trustees/Universities submit operating LBR issues to Chancellor
- June: Board of Governors approves University Compacts in which goals, initiatives, and financial assumptions are aligned with submitted LBR issues
- July: Board of Governors' staff reviews and prepares operating LBR; Continue discussions with universities
- August: Board of Governors approves the operating LBR
- October: LBR is submitted to the Governor and Legislature

#### Fixed Capital Outlay Funds:

1. PECO funding for Remodeling/Renovation/Maintenance/Repair will be requested pursuant to the provisions of Section 1013.64(1)(a), Florida Statutes.
2. The University's approved Five Year Capital Improvement Plan (CIP) will be prioritized, in the first year, as indicated below. Any exceptions to these priorities must be justified. Each university should submit one and only one prioritized, sequentially numbered list.

Funding will be requested for institutional PECO projects in the following priority order:

- a. Continuation of funded projects included on the Board of Governors adopted three year list (~~Other funded projects will require additional review~~).
- b. Utilities Infrastructure/Capital Renewal/Roofs needs.
- ~~c. Requests to increase the amount of initial construction funding for an existing project on the three year PECO list.~~
- d. Renovation and remodeling projects to meet current space needs, structural/mechanical repairs, and technology upgrades that are in accordance with Section 1013.64(4)(a), Florida Statutes.

- ed. Instructional, then research, followed by support space needs to include projects that will bring each university to the system average percentage of formula need.
- fe. Projects to provide specialized space for a newly approved academic program.
- gf. Land acquisition in accordance with University Board of Trustees adopted master plans.
- hg. Matching external funds from non-private sources.

3. Special consideration and emphasis will be given to proposed joint-use PECO projects that meet the requirements of Section 1013.52, Florida Statutes.

4. State matching funds for the facilities enhancement matching program will be requested for eligible projects as proposed by the universities that meet the requirements of Section 1013.79, Florida Statutes.

5. Capital Improvement Trust Fund funding will be requested for eligible projects that meet the requirements of Section 1013.74, Florida Statutes.

5.6. Required legislative authorizations will be requested for externally funded projects as proposed by the universities.

6.7. Each facilities project should be designated by strategic type:

- Medical School Initiative
- Strategic Discipline (Teaching, Nursing, Engineering)
- Economic Development/Enhanced Critical Research
- Improved Geographic Access
- Campus Sustainability
- Increased Baccalaureate Production
- Other

The following represents the timeline for submission of the SUS 2008-2009 Fixed Capital Outlay LBR.

- March: The BOG approves the LBR Policy Guidelines
- April: Chancellor provides technical instructions and requests universities to submit their Five-Year Capital Improvement Plans to include proposed projects and authorizations.
- ~~June~~ May: BOG staff will review with University designee(s) the draft CIPs

- June: [Board of Governors approves University Compacts in which goals, initiatives, and financial assumptions are aligned with submitted LBR issues](#)
- August: Universities' BOT submit Five-Year Capital Improvement Plans
- September: BOG approval of the Fixed Capital Outlay LBR
- October: Fixed Capital Outlay LBR is submitted to the Governor and Legislature
- December: Universities submit amended Fixed Capital Outlay requests to BOG
- January: BOG approval of amended FCO requests
- March: If necessary, potential PECO amendments to reflect March PECO Revenue Estimating Conference allocations